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Colorado Department of Transportation



## CDOT CM/GC Program Evolution

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## Agenda

- CM/GC Program Overview
- CDOT Project Delivery Matrix
- CDOT CM/GC Projects
- CDOT Lessons Learned
- Questions

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## CDOT CM/GC Program

- CM/GC Program Overview
  - 10 CMGC projects in preconstruction, construction, or completed.
  - Projects include electrical, interchanges, tunnel widening, bridge replacements, ITS, and Accelerated Bridge Construction.
  - CM/GC selection utilizes the CDOT Project Delivery Selection Matrix, FHWA concurrence, Chief Engineer concurrence.
  - RFPs, scoring, and contracts established for first five projects.

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## CDOT CM/GC Program

- Challenges
  - DOT Processes
    - FHWA requirements
    - Contract and RFP Templates
    - Scoring Templates and Training
    - Financial Tracking and Software compatibility
    - Lack of a standardized system conflicting with quick implementation on projects
    - Environmental Clearance requirements
    - DBB processes need to change to work with CMGC flexibility and iterative design process.

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## CDOT CM/GC Program

- Industry Challenges and Feedback
  - Industry understanding of the process
  - Project Selection and Transparency
  - RFP and Contract Feedback
  - Selection Panels and Training
  - Consistency and Transparency in all Phases

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## CDOT Project Delivery Selection Matrix

Project Delivery Selection Objectives:

- Provide a risk-based, objective project delivery selection approach.
- Eliminate arbitrary decisions on project delivery selection
- Provide support and justification for CDOT Regions and the Chief Engineer's Office
- Efficiently use of taxpayer funds

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## CDOT Project Delivery Selection Matrix

- Matrix Implementation
  - Assist CDOT Regions with project delivery selection workshops
  - Successfully used on 16 projects
  - Endorsed by CDOT executive management team and regional staff
  - Evolving process constantly fine-tuned and updated and working on making it all-inclusive for A+B, CMGC, DB, MDB, and SDB.

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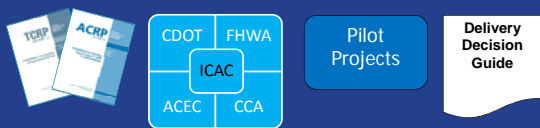
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## CDOT Project Delivery Selection Matrix

How was it developed?




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## How does it work?

- Create project description checklist
- Develop project goals and identify project constraints
- Evaluate the primary factors
  1. Delivery schedule
  2. Complexity & Innovation
  3. Level of design
  4. Cost
  5. Initial project risk assessment
- Evaluate the secondary factors
  6. Staff experience / availability
  7. Level of oversight and control
  8. Competition and contractor experience

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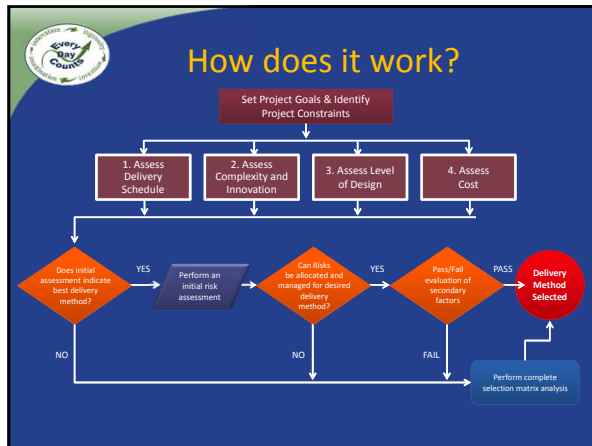
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**1) Delivery Schedule**

DESIGN-BID-BUILD	
Opportunities	Obstacles
•	•
•	•

DESIGN-BUILD	
Opportunities	Obstacles
•	•
•	•

CM@GC	
Opportunities	Obstacles
•	•
•	•

Delivery Schedule Summary			
	DBB	DB	CM@GC
1. Delivery Schedule			

Key: ♦♦ Most appropriate delivery method ♦ Appropriate delivery method  
 • Least appropriate delivery method ✗ Fail/Fail (discuss/evaluate, of this method)  
 NA Factors not applicable or not relevant to the selection of project delivery

*Notes and Comments:*

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**1) Delivery Schedule Checklist**

DESIGN-BID-BUILD	
Opportunities	Obstacles
<input type="checkbox"/> Schedule is more predictable and more manageable	<input type="checkbox"/> Requires time to perform a linear design-bid-construct process
<input type="checkbox"/> Milestones can be easier to define	<input type="checkbox"/> Design and construction schedules can be unrealistic due to lack of industry input
<input type="checkbox"/> Projects can more easily be "shelved"	<input type="checkbox"/> Errors in design lead to change orders and schedule delays
<input type="checkbox"/> Shortest procurement period	<input type="checkbox"/> Low bid selection may lead to potential delays and other adverse outcomes
<input type="checkbox"/> Elements of design can be advanced prior to permitting, construction, etc.	
<input type="checkbox"/> Time to communicate design with stakeholders	

DESIGN-BUILD	
Opportunities	Obstacles
<input type="checkbox"/> Potential to accelerate schedule through parallel design-build process	<input type="checkbox"/> Request for proposal development and procurement can be intensive
<input type="checkbox"/> Shifting schedule risk to DB team	<input type="checkbox"/> Undefined events or conditions found after procurement, but during design can impact schedule and cost
<input type="checkbox"/> Encumbers construction funds more quickly	<input type="checkbox"/> Time required to define technical requirements and expectations through RFP development can be intensive
<input type="checkbox"/> Fewer chances for disputes between agency and design-builders	<input type="checkbox"/> Time required to gain acceptance of quality program
<input type="checkbox"/> More efficient procurement of long-lead items	<input type="checkbox"/> Requires agency and stakeholder commitments to an expeditious review of design
<input type="checkbox"/> Ability to start construction before entire design, ROW, etc. is complete (i.e., phased design)	
<input type="checkbox"/> Allows innovation in resource loading and scheduling by DB team	

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## Opportunity and Obstacles Checklist Examples

Opportunities	CM/GC	Obstacles
<ul style="list-style-type: none"> <li>Ability to start construction before entire design, ROW, etc. is complete (i.e., phased design)</li> <li>More efficient procurement of long-lead items</li> <li>Early identification and resolution of design and construction issues (e.g., utility, ROW, and earthwork)</li> <li>Can provide a shorter procurement schedule than DB</li> <li>Team involvement for schedule optimization</li> <li>Continuous constructability review and VE</li> <li>Maintenance of Traffic improves with contractor inputs</li> <li>Contractor input for phasing, constructability and traffic control may reduce overall schedule</li> </ul>		<ul style="list-style-type: none"> <li>Potential for not reaching GMP and substantially delaying schedule</li> <li>GMP negotiation can delay the schedule</li> <li>Designer-contractor-agency disagreements can add delays</li> <li>Strong agency management is required to control schedule</li> </ul>

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## Selection Matrix Summary

PROJECT DELIVERY METHOD OPPORTUNITY/OBSTACLE SUMMARY			
	DBB	DB	CM/GC
<b>Primary Evaluation Factors</b>			
1. Delivery Schedule	+	X	++
2. Project Complexity & Innovation	-	N/A	++
3. Level of Design	+	N/A	+
4. Initial Project Risk Assessment	+	X	++
<b>Secondary Evaluation Factors</b>			
5. Cost	+	N/A	+
6. Staff Experience/Availability (Owner)	++	N/A	+
7. Level of Oversight and Control	+	N/A	+
8. Competition and Contractor Experience	+	N/A	+

++ Most appropriate delivery method      + Appropriate delivery method  
 - Least appropriate delivery method      X Fatal Flaw (discontinue evaluation of this method)  
 NA Factor not applicable or not relevant to the selection

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## I-70 Twin Tunnels Widening



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## I-70 Twin Tunnels Widening

**I-70 Twin Tunnels**

- Budget: \$60 million

**Project Scope:**

- Widen east-bound segment of the Twin Tunnels
- Add three travel lanes on I-70 for 3.5 mile segment.
- Incorporate Context Sensitive Solutions.
- Complete by Oct 31<sup>st</sup>, 2013

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## I-70 Twin Tunnels Widening

- Project Team**
  - CDOT, Atkins North America, Edward Kraemer and Sons/Obayashi JV
- Project Challenges**
  - Heavy stakeholder involvement and political implications
  - Clear Creek Waterway
  - Unknown risk in the geology in the tunnels, other risks.
  - CMGC and advanced design during a unfinished NEPA EA process
  - Schedule Driven Project

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## Dotsero Bridge Rehab Project

**The Dotsero Bridge:**

- Built in 1935,
- Budget: \$6 million

**Project Scope:**

- Bring shoulder widths and clearance up to current standards
- Replace corroding steel girders, stringers and floor beams.
- Accommodate major storm events.
- Protect spread footings from eroding in major storm events

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## Dotsero Bridge Rehab

**Project Team:**

- CDOT, Tsiouvaras Simmons Holderness, Edward Kraemer & Sons

**Project Challenges:**

- Navigating new process (CM/GC)
- Mitigating impacts to environmental and historic resources
- Coordinating additional improvements with local government



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## Pecos Street at I-70 Bridge Replacement

**Pecos Street Bridge Replacement:**

- Built in 1966
- Budget: \$6 million

**Project Scope:**

- Total Bridge replacement
- Build two roundabouts on Pecos Street.
- Replace the existing signalized intersection at I-70 to improve mobility.
- Build pedestrian structure over I-70
- Accelerated Bridge Construction selected for project.



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## Pecos Street at I-70 Bridge Replacement

**Project Team**

- CDOT, Wilson and Co., Kiewit Infrastructure

**Project Challenges**

- Construct roundabouts in a high volume interchange with limited detour routes.
- Closing I-70 during a 50 hour weekend period.
- Utilities relocation and schedule impacts – existing water and gas lines on existing structure



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## Lessons Learned

- You can never do too much research before you get started with CMGC.
- Research the project delivery programs and software your organization uses and how it will apply to CMGC.
- Don't assume that another RFP or Contract template will work for your organization or project.
- Strong project management and leadership is required. Active project management practices.

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## Lessons Learned

- Require actual construction personnel on organization and contractor side to be involved all the way through the preconstruction phase.
- Owner Project Managers will work longer hours, put in more work, and put in more effort than other delivery methods.
- Scoping a CM/GC project is critical with respect to scoping estimates and scope creep prevention.
- Get a Independent Cost Estimator that can estimate like a contractor can with production rates, industry software and scheduling capabilities, and experience

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## Questions?

**CDOT Contact Info:**

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